

103<sup>D</sup> CONGRESS  
1<sup>ST</sup> SESSION

# S. 1282

To increase the number of primary health care providers, help assure access to health care in rural and other underserved areas, and increase retention rates among primary health care providers in rural and underserved areas.

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## IN THE SENATE OF THE UNITED STATES

JULY 23 (legislative day, JUNE 30), 1993

Mr. BINGAMAN introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

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## A BILL

To increase the number of primary health care providers, help assure access to health care in rural and other underserved areas, and increase retention rates among primary health care providers in rural and underserved areas.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Graduate Reform  
5 Opportunities and Work Force Training in Health Act”  
6 (GROWTH).

1 **SEC. 2. FINDINGS.**

2 Congress finds that—

3 (1) of the approximately 600,000 practicing  
4 physicians in the United States, only one-third are  
5 in primary health care and, of recent United States  
6 medical school graduates, only one-sixth are choos-  
7 ing primary health care careers;

8 (2) every year, more United States medical  
9 school graduates enter specialty fields, turning away  
10 from the practice of primary health care;

11 (3) although the Nation's physician-to-popu-  
12 lation ratio has increased significantly in recent  
13 years and the total United States physician supply  
14 has doubled over the past 3 decades, rural areas  
15 throughout the country face growing access-to-care  
16 problems;

17 (4) the number of physicians entering rural  
18 practice is declining and many rural areas are expe-  
19 riencing shortages of primary health care providers;

20 (5) because almost 20 percent of physicians  
21 practicing in rural counties are over the age of 65,  
22 physician shortages in such counties are expected to  
23 become worse over the next few years as these pro-  
24 viders retire;

25 (6) one-quarter of the United States population  
26 lives in rural areas;

1           (7) rural communities have unique characteris-  
2       tics and special needs which challenge the health  
3       care delivery system;

4           (8) in addition to training too few primary  
5       health care providers and providers willing to prac-  
6       tice in rural areas, the United States trains too few  
7       minority providers;

8           (9) the growing number of highly compensated  
9       specialists contributes to the difficulty the United  
10      States faces in containing health care costs and in-  
11      creasing access to basic health care services;

12          (10) there is no national plan or set of appro-  
13      priate incentives in medical education financing sys-  
14      tems to achieve the desired physician specialty mix,  
15      racial and ethnic composition, and geographic dis-  
16      tribution; and

17          (11) it is in the best interest of the United  
18      States to establish such a national plan and such in-  
19      centives in Federal medical education financing  
20      systems.

21   **SEC. 3. HEALTH WORK FORCE INTERAGENCY TASK FORCE.**

22       Part F of title VII of the Public Health Service Act  
23   (42 U.S.C. 295 et seq.) is amended by adding at the end  
24   the following new section:

1 **“SEC. 783. HEALTH WORK FORCE INTERAGENCY TASK**  
2 **FORCE.**

3 “(a) ESTABLISHMENT.—Not later than 90 days after  
4 the date of enactment of this section, the Secretary shall  
5 establish a Health Work Force Interagency Task Force.  
6 The Task Force shall be composed of representatives of  
7 Federal agencies and departments that have responsibility  
8 for the training, monitoring, funding, or supporting of  
9 health care professions.

10 “(b) CO-CHAIRPERSONS.—The Assistant Secretary  
11 for Health and the Assistant Secretary for Post-secondary  
12 Education shall serve as the co-chairpersons of the Task  
13 Force established under subsection (a).

14 “(c) FUNCTIONS AND ACTIVITIES.—The Task Force  
15 established under subsection (a) shall—

16 “(1) review and coordinate all health work force  
17 development and training efforts supported by the  
18 Federal Government;

19 “(2) make recommendations to the Secretary of  
20 Health and Human Services and the Secretary of  
21 Education for coordinating Federal vocational edu-  
22 cation policy with national health work force needs  
23 and goals;

24 “(3) develop standards for programs on voca-  
25 tional education in the health care professions and  
26 procedures for program accountability; and

1           “(4) carry out any other activity determined ap-  
2           propriate by the Secretary of Health and Human  
3           Services and the Secretary of Education.

4           “(d) REPORT.—Not later than 13 months after the  
5           establishment of the Task Force under subsection (a), and  
6           annually thereafter, the Task Force shall prepare and sub-  
7           mit to the appropriate committees of Congress a report  
8           concerning the types and funding levels of vocational edu-  
9           cation in the health care professions for which the Federal  
10          Government provides support and detailing the activities  
11          of the Task Force over the preceding 12-month period.”.

12   **SEC. 4. PROGRAMS FOR PRIMARY HEALTH CARE IN RURAL**  
13                   **AREAS.**

14          Section 778(b)(1) of the Public Health Service Act  
15          (42 U.S.C. 294p(b)(1)) is amended—

16               (1) in subparagraph (D), by striking “and” at  
17               the end;

18               (2) in subparagraph (E), by striking the period  
19               and inserting a semicolon; and

20               (3) by adding at the end the following new sub-  
21               paragraphs:

22                   “(F) establish training programs in medi-  
23                   cal schools that recruit students from rural un-  
24                   derserved areas who have demonstrated a com-

1           mitment to careers in primary care medicine  
2           and service in rural underserved areas;

3           “(G) give preference under the National  
4           Health Service Corps and other Federal schol-  
5           arship programs to candidates from and likely  
6           to practice in rural underserved areas;

7           “(H) develop training programs for health  
8           care practitioners that provide curricula and  
9           faculty role models appropriate to a rural  
10          health setting;

11          “(I) develop training programs for  
12          underrepresented minorities in rural health set-  
13          tings;

14          “(J) develop demonstration programs for  
15          infrastructure development in rural health set-  
16          tings, including the development of state-of-the-  
17          art telecommunications and network systems  
18          that link health care providers in rural areas  
19          with other rural and urban health care provid-  
20          ers and academic health centers;

21          “(K) establish State and regional locum  
22          tenens programs in rural health settings so that  
23          substitute health care providers are available  
24          when permanent staff is absent from the health  
25          care setting; and

1           “(L) implement programs using inter-  
2           disciplinary team approaches to health care  
3           training and practice.”.

4 **SEC. 5. TERTIARY CARE CENTER TRAINING FOR NURSE**  
5                   **PRACTITIONERS,       CLINICAL       NURSE**  
6                   **SPECIALISTS AND PHYSICIAN ASSISTANTS.**

7       Part C of title VII of the Public Health Service Act  
8       (42 U.S.C. 293j et seq.) is amended by adding at the end  
9       the following new section:

10 **“SEC. 753. TERTIARY CARE CENTER TRAINING FOR NURSE**  
11                   **PRACTITIONERS,       CLINICAL       NURSE**  
12                   **SPECIALISTS AND PHYSICIAN ASSISTANTS.**

13       “The Secretary shall develop training programs for  
14       nurse practitioners, clinical nurse specialists and physician  
15       assistants designed to prepare trainees in such programs  
16       to staff tertiary care centers in a manner that addresses  
17       the current and projected needs of such centers.”.

18 **SEC. 6. LIFE-TIME LEARNING.**

19       Subtitle C of title VII of the Public Health Service  
20       Act (42 U.S.C. 293j et seq.), as amended by section 5,  
21       is further amended by adding at the end the following new  
22       section:

1 **“SEC. 754. LIFE-TIME LEARNING DEMONSTRATION PRO-**  
 2 **GRAM.**

3 “(a) IN GENERAL.—The Secretary, through grants,  
 4 contracts or cooperative agreements, shall support the es-  
 5 tablishment of demonstration projects in 10 States con-  
 6 cerning the retraining of certain physicians.

7 “(b) APPLICATIONS.—To be eligible to receive assist-  
 8 ance under subsection (a), an entity shall—

9 “(1) be a State or other public or nonprofit pri-  
 10 vate entity; and

11 “(2) prepare and submit to the Secretary an  
 12 application, at such time, in such manner and con-  
 13 taining such information as the Secretary may re-  
 14 quire.

15 “(c) USE.—An entity receiving assistance under sub-  
 16 section (a) shall conduct a program to—

17 “(1) evaluate the cost-effectiveness of retraining  
 18 physicians who are trained and practicing in  
 19 oversubscribed specialties to—

20 “(A) serve in medically underserved areas  
 21 in or outside of the United States; or

22 “(B) retrain for practice in primary health  
 23 care; and

24 “(2) conduct outcomes research targeted at im-  
 25 proving the scientific basis of medical practice.



1       “(d) AUTHORIZATION OF APPROPRIATIONS.—There  
2 are authorized to be appropriated to carry out this section,  
3 \$20,000,000 for each of the fiscal years 1994 through  
4 1998.”.

5   **SEC. 7. HEALTH WORK FORCE NEEDS STUDY.**

6       (a) IN GENERAL.—The Secretary of Health and  
7 Human Services shall enter into a contract with a public  
8 or nonprofit private entity to conduct a study for the pur-  
9 pose of assessing current and projected health work force  
10 needs in order to promote cost-effective, quality patient  
11 care.

12       (b) NATIONAL ACADEMY OF SCIENCES.—The Sec-  
13 retary shall request the National Academy of Sciences to  
14 enter into the contract described in subsection (a). If the  
15 Institute declines to conduct the study under such con-  
16 tract, the Secretary of Health and Human Services shall  
17 carry out such subsection through another public or non-  
18 profit private entity.

19       (c) REPORT.—The Secretary shall ensure that, not  
20 later than October 1, 1995, the study required in sub-  
21 section (a) is completed and a report describing the find-  
22 ings made as a result of such study is submitted to the  
23 Committee on Energy and Commerce of the House of  
24 Representatives, and to the Committee on Labor and  
25 Human Resources of the Senate.”.

1 **SEC. 8. PAYMENTS FOR DIRECT GRADUATE MEDICAL EDU-**  
2 **CATION COSTS.**

3 (a) IN GENERAL.—Section 1886(h) of the Social Se-  
4 curity Act (42 U.S.C. 1395ww(h)) is amended—

5 (1) in paragraph (1), by striking “hospitals”  
6 each place it appears and inserting “GME consor-  
7 tia”;

8 (2) by amending paragraph (2) to read as  
9 follows:

10 “(2) DETERMINATION OF AVERAGE PER RESI-  
11 DENT AMOUNT.—The Secretary shall determine for  
12 all GME consortia with approved medical residency  
13 training programs, an average per resident amount  
14 for cost reporting periods beginning on or after July  
15 1, 1995 as follows:

16 “(A) BASE AMOUNT.—The Secretary shall  
17 determine the national mean of all hospital spe-  
18 cific FTE resident amounts for cost reporting  
19 periods beginning on or after July 1, 1994, and  
20 ending on or before June 30, 1995, under this  
21 subsection as in effect on the day before the  
22 date of the enactment of the Graduate Reform  
23 Opportunities and Work Force Training in  
24 Health Act.

25 “(B) INFLATION ADJUSTMENT TO BASE  
26 AMOUNT.—

1           “(i) AMOUNT FOR THE FIRST RE-  
2           PORTING PERIOD.—For the first cost re-  
3           porting period of the GME consortium be-  
4           ginning on or after July 1, 1995, the aver-  
5           age per resident amount for the GME con-  
6           sortium is the amount determined under  
7           subparagraph (A) updated by the esti-  
8           mated percentage increase in the  
9           Consumer Price Index during the 12-  
10          month period described in subparagraph  
11          (A).

12          “(ii) SUBSEQUENT COST REPORTING  
13          PERIODS.—For each subsequent cost re-  
14          porting period, the per average resident  
15          amount for the GME consortium is equal  
16          to the amount determined under this para-  
17          graph for the previous cost reporting pe-  
18          riod updated, through the midpoint of the  
19          period, by projecting the estimated per-  
20          centage change in the Consumer Price  
21          Index during the 12-month period ending  
22          at that midpoint, with appropriate adjust-  
23          ments to reflect previous underestimations  
24          or overestimations under this clause in the

1 projected percentage change in the  
2 Consumer Price Index.”.

3 (3) by amending paragraph (3) to read as  
4 follows:

5 “(3) GME CONSORTIUM PAYMENT AMOUNT PER  
6 RESIDENT.—

7 “(A) IN GENERAL.—The payment amount,  
8 for a GME consortium cost reporting period be-  
9 ginning on and after July 1, 1995, is equal to  
10 the product of—

11 “(i) the aggregate approved amount  
12 (as defined in subparagraph (B)) for that  
13 period, and

14 “(ii) the GME consortium’s medicare  
15 patient load (as defined in subparagraph  
16 (C)) for that period.

17 “(B) AGGREGATE APPROVED AMOUNT.—  
18 As used in subparagraph (A), the term ‘aggre-  
19 gate approved amount’ means, for a GME con-  
20 sortium cost reporting period, the product of—

21 “(i) the average per resident amount  
22 determined under paragraph (2) for that  
23 period, and

24 “(ii) the weighted average number of  
25 full-time-equivalent residents (as deter-

1           mined under paragraph (4)) in the GME  
 2           consortium's approved medical residency  
 3           training programs in that period.

4           “(C) MEDICARE PATIENT LOAD.—As used  
 5           in subparagraph (A), the term ‘medicare pa-  
 6           tient load’ means with respect to a GME con-  
 7           sortium's cost reporting period the sum of—

8                   “(i) the fraction of the total number  
 9                   of inpatient-bed-days (as established by the  
 10                  Secretary) during the period which is at-  
 11                  tributable to patients with respect to whom  
 12                  payment may be made under part A; and

13                   “(ii) in the case of a member entity of  
 14                   a GME consortium that does not furnish  
 15                   inpatient services but does furnish services  
 16                   for which payment may be made under  
 17                   part B, the fraction of the total number of  
 18                   all services provided by such member dur-  
 19                   ing the period attributable to services for  
 20                   which payment may be made under part  
 21                   B.”;

22           (4) in paragraph (4)—

23                   (A) by amending subparagraph (A) to read  
 24                   as follows:

25                   “(A) IN GENERAL.—

1           “(i) AGGREGATE NUMBER OF FIRST-YEAR  
2 RESIDENTS.—For the 12 month period begin-  
3 ning on July 1, 1995, and for each succeeding  
4 12 month period, the aggregate number of first-  
5 year residency positions for which payment may  
6 be made under this subsection shall be equal to  
7 110 percent of the total number of graduates of  
8 United States medical schools in calendar year  
9 1994.’’.

10           “(ii) PROPORTION OF SPECIALTY POSI-  
11 TIONS.—The total number of first-year spe-  
12 cialty residency positions for which payment  
13 under this section may be made shall be equal  
14 to—

15           “(I) 65 percent of the aggregate num-  
16 ber of residency positions determined  
17 under clause (i) for the period July 1,  
18 1995, through June 30, 1996,

19           “(II) 60 percent of the aggregate  
20 number of residency positions determined  
21 under clause (i) for the period July 1,  
22 1996, through June 30, 1997,

23           “(III) 50 percent of the aggregate  
24 number of residency positions determined  
25 under clause (i) for the 12 month period

1 beginning July 1, 1997, and for each suc-  
2 ceeding 12 month period.

3 “(iii) ALLOCATION TO GME CONSORTIA.—

4 “(I) IN GENERAL.—For the 12 month  
5 period beginning on July 1, 1995, and for  
6 each succeeding 12 month period, the Sec-  
7 retary shall allocate the first year residency  
8 positions permitted under clause (i) to  
9 GME consortia after considering the rec-  
10 ommendations of the National Health Care  
11 Work Force Board established in section 9  
12 of the Graduate Reform Opportunities and  
13 Work Force Training in Health Act. Each  
14 residency position allocated to a GME con-  
15 sortium under this subclause shall remain  
16 allocated to such consortium until the indi-  
17 vidual who fills such position completes  
18 such individual’s residency training.

19 “(II) NOTICE.—The Secretary shall  
20 notify each GME consortium of such con-  
21 sortium’s allocation of first-year residency  
22 positions at least 1 year before the begin-  
23 ning of the residency year for which such  
24 allocation applies.

1           “(III) FUNDING ELIGIBILITY CRI-  
2           TERIA.—The Secretary shall provide that a  
3           GME consortium receiving funds under  
4           this subsection maintains an approved  
5           medical residency program.”.

6           (B) by amending subparagraph (B) to read  
7           as follows—

8           “(B) RULES FOR DETERMINING FULL-  
9           TIME EQUIVALENT RESIDENTS.—The Secretary  
10          shall establish rules consistent with this para-  
11          graph for the computation of the number of  
12          full-time-equivalent residents in an approved  
13          medical residency training program. Such rules  
14          shall take into account individuals who serve  
15          United States residents for only a portion of a  
16          period with a GME consortium or simulta-  
17          neously with more than 1 GME consortium.”;  
18          and

19          (C) by amending subparagraph (C) to read  
20          as follows:

21          “(C) WEIGHTING FACTORS FOR CERTAIN  
22          RESIDENTS.—Subject to subparagraph (D),  
23          such rules shall provide, in calculating the num-  
24          ber of full-time-equivalent residents in an ap-  
25          proved medical residency training program—



1 “(i) for a resident who is in the resi-  
 2 dent’s initial residency period, the  
 3 weighting factor is 0.80 (1.50, in the case  
 4 of a resident who is in a residency in a  
 5 rural area as defined in section  
 6 1886(d)(2)(D)), and

7 “(ii) for a resident who is not in the  
 8 resident’s initial residency period, the  
 9 weighting factor is 0.50 (1.50, in the case  
 10 of a resident who is in a residency in a  
 11 rural area as defined in section  
 12 1886(d)(2)(D)).”; and

13 (D) in subparagraph (E), by striking “hos-  
 14 pital” and inserting “GME consortium”; and  
 15 (7) in paragraph (5)—

16 (A) in subparagraph (A), by inserting “of-  
 17 fered by a consortium” after “postgraduate  
 18 medical training program”; and

19 (B) by adding at the end the following new  
 20 subparagraphs:

21 “(I) GME CONSORTIUM.—

22 “(i) IN GENERAL.—The term ‘GME  
 23 consortium’ means a group composed of at  
 24 least 1 medical school, 1 teaching hospital,  
 25 and 1 community-based ambulatory train-

1 ing site (including a physician’s office, a  
2 community health center, or a rural health  
3 clinic) that is organized and overseen by a  
4 member medical school.

5 “(ii) COST REPORTING PERIOD.—For  
6 purposes of this subsection, a consortium’s  
7 cost reporting period shall be the cost re-  
8 porting period of a member hospital, as de-  
9 termined by the Secretary.

10 “(iii) REPORTS.—Each GME consor-  
11 tium shall submit an annual report to the  
12 National Health Care Work Force Board  
13 describing—

14 “(I) the organization of the GME  
15 consortium’s approved medical resi-  
16 dency training programs, and

17 “(II) the location and profes-  
18 sional activities of each individual that  
19 completed the GME consortium’s ap-  
20 proved medical residency training pro-  
21 gram in the prior 3 years.

22 “(J) PRIMARY CARE RESIDENCY.—The  
23 term ‘primary care residency’ means a resi-  
24 dency in family medicine, general internal medi-  
25 cine, or general pediatric medicine.

1           “(K) SPECIALTY RESIDENCY.—The term  
2           ‘specialty residency’ means a residency that is  
3           not a primary care residency.”.

4           (b) EFFECTIVE DATE.—The amendments made by  
5 this section shall be effective for cost reporting periods  
6 beginning on or after July 1, 1995.

7 **SEC. 9. NATIONAL HEALTH CARE WORK FORCE BOARD.**

8           (a) ESTABLISHMENT.—There is established a Board  
9 to be known as the National Health Care Work Force  
10 Board (hereafter in this section referred to as the  
11 “Board”).

12           (1) MEMBERSHIP.—

13           (A) COMPOSITION.—The Board shall be  
14 composed of—

15                   (i) 11 voting members to be appointed  
16 by the President no later than January 1,  
17 1994, and

18                   (ii) 3 non-voting members consisting  
19 of—

20                           (I) the Secretary of Health and  
21 Human Services (hereafter in this sec-  
22 tion referred to as the “Secretary”),

23                           (II) the Director of the Health  
24 Care Financing Administration, and

1 (III) the Director of the Health  
2 Resources and Services Administra-  
3 tion,  
4 or the designees of such individuals.

5 (B) QUALIFICATIONS.—The members of  
6 the Board appointed under subparagraph (A)(i)  
7 shall include individuals who—

8 (i) have national recognition for ex-  
9 pertise in the health professions, hospital  
10 and community-based care, biomedicine,  
11 health services and health economics re-  
12 search, licensing, accreditation, certifi-  
13 cation, and related fields, and

14 (ii) are and represent consumers of  
15 health services.

16 (C) PROHIBITION.—A member of the  
17 Board appointed under subparagraph (A)(i)  
18 may not be an employee or officer of the  
19 Federal Government.

20 (2) PERIOD OF APPOINTMENT; VACANCIES.—

21 (A) TERMS.—The members of the Board  
22 appointed under paragraph (1)(A)(i) shall be  
23 appointed to serve for terms of 4 years, except  
24 that the terms of the members first appointed

1           may be staggered to ensure that the terms of  
2           no more than 3 members expire in any 1 year.

3           (B) VACANCIES.—

4           (i) IN GENERAL.—The President shall  
5           make an appointment to fill a vacancy on  
6           the Board not later than 90 days from the  
7           date that the vacancy occurred.

8           (ii) FILLING UNEXPIRED TERM.—An  
9           individual chosen to fill a vacancy shall be  
10          appointed for the unexpired term of the  
11          member replaced.

12          (iii) EXPIRATION OF TERMS.—The  
13          term of any member shall not expire before  
14          the date on which the member's successor  
15          takes office.

16          (3) CHAIRPERSON.—The Board shall annually  
17          select a Chairperson from among its members.

18          (4) MEETINGS.—

19                (A) IN GENERAL.—The Board shall meet  
20                not less than twice a year at the call of the  
21                Chairperson, or on a written request of one-  
22                third of the members of the Board.

23                (B) INITIAL MEETING.—The Board shall  
24                hold its first meeting not later than March 31,  
25                1994.

1 (C) QUORUM.—A majority of the members  
2 of the Board shall constitute a quorum, but a  
3 lesser number of members may hold hearings.

4 (b) FUNCTIONS.—

5 (1) ALLOCATION RECOMMENDATION.—

6 (A) INFORMATION COLLECTION AND RE-  
7 CEIPT OF REQUESTS.—The Board shall—

8 (i) seek the recommendations of pri-  
9 vate accrediting bodies concerning the  
10 ranking of medical residency programs ac-  
11 cording to program quality;

12 (ii) collect data from the Department  
13 of Health and Human Services and State  
14 health departments on national, State, and  
15 regional health work force needs; and

16 (iii) solicit and receive requests from  
17 GME consortia (as defined in section  
18 1886(h)(5)(I) of the Social Security Act)  
19 concerning the number and types of resi-  
20 dency positions for which graduate medical  
21 education funds under section 1886(h) of  
22 the Social Security Act are sought;

23 (B) RECOMMENDATIONS.—The Board  
24 shall develop and submit to the Secretary on an  
25 annual basis recommendations on the number

1 and types of first-year residency training posi-  
2 tions for which each GME consortium should  
3 receive graduate medical education funds under  
4 section 1886(h) of the Social Security Act  
5 based on quality of the medical residency pro-  
6 gram operated by the GME consortium and  
7 evaluation of national, State, and regional  
8 needs.

9 (2) STUDY.—

10 (A) IN GENERAL.—The Board shall con-  
11 duct a thorough study of—

12 (i) current and projected health care  
13 work force needs and the extent to which  
14 the work force represents the areas and  
15 populations to be served;

16 (ii) State licensing, accreditation and  
17 certification policies, reimbursement prac-  
18 tices, and medical liability practices that  
19 may discourage health care providers from  
20 entering or practicing primary care medi-  
21 cine or create disincentives to the practice  
22 of medicine in rural areas; and

23 (iii) the need to limit non-federally  
24 supported specialty residency positions.

1 (B) RECOMMENDATIONS.—The Board  
2 shall develop recommendations on each of the  
3 matters studied under subparagraph (A).

4 (C) REPORT.—The Board shall submit a  
5 report to the Congress which shall contain a de-  
6 tailed statement of the findings and conclusions  
7 of the Board, together with its recommenda-  
8 tions for such legislation and administrative ac-  
9 tions as it considers appropriate—

10 (i) not later than September 30,  
11 1998, for the matter studied in subpara-  
12 graph (A)(iii), and

13 (ii) not later than September 30,  
14 1996, for the matter studied in clauses (i)  
15 and (ii) of subparagraph (A).

16 (3) LEGISLATIVE PROPOSALS.—

17 (A) NUMBER OF RESIDENTS.—

18 (i) INITIAL PROPOSAL.—Not later  
19 than 3 years after the date of the enact-  
20 ment of this Act, the Board shall develop  
21 and submit to Congress a legislative pro-  
22 posal that adjusts the aggregate number of  
23 federally-funded residency positions under  
24 section 1886(h)(4)(A)(i) of the Social Se-  
25 curity Act for the 3-year period beginning



1 on July 1, 1998, and ending on June 30,  
2 2001, based on the Board's evaluation of  
3 national, State, and regional needs.

4 (ii) SUBSEQUENT PROPOSALS.—Not  
5 later than 3 years after the date the last  
6 legislative proposal was submitted under  
7 this subparagraph, the Board shall develop  
8 and submit to Congress a legislative pro-  
9 posal described in clause (i) for the follow-  
10 ing 3-year period.

11 (B) PROPORTION OF FUNDED SPECIALTY  
12 RESIDENCIES.—

13 (i) INITIAL PROPOSAL.—Not later  
14 than 3 years after the date of the enact-  
15 ment of this Act, the Board shall develop  
16 and submit to Congress a legislative pro-  
17 posal that adjusts the proportion of spe-  
18 cialty residency positions under section  
19 1886(h)(4)(A)(ii) of the Social Security  
20 Act for the 3-year period beginning on  
21 July 1, 1998, and ending on June 30,  
22 2001, based on the Board's evaluation of  
23 national, State, and regional needs.

24 (ii) SUBSEQUENT PROPOSALS.—Not  
25 later than 3 years after the date the last

1 legislative proposal was submitted under  
2 this subparagraph, the Board shall develop  
3 and submit to Congress a legislative pro-  
4 posal described in clause (i) for the follow-  
5 ing 3-year period.

6 (C) APPROVAL RESOLUTION.—The legisla-  
7 tive proposals described in subparagraphs (A)  
8 and (B) shall be considered by Congress under  
9 the procedures for consideration of an “ap-  
10 proval resolution” as described in subsection  
11 (c).

12 (c) CONGRESSIONAL CONSIDERATION OF APPROVAL  
13 RESOLUTION.—

14 (1) RULES OF HOUSE OF REPRESENTATIVES  
15 AND SENATE.—This paragraph is enacted by Con-  
16 gress—

17 (A) as an exercise of the rulemaking power  
18 of the House of Representatives and the Sen-  
19 ate, respectively, and as such is deemed a part  
20 of the rules of each House, respectively, but ap-  
21 plicable only with respect to the procedure to be  
22 followed in that House in the case of approval  
23 resolutions described in paragraph (2), and su-  
24 persedes other rules only to the extent that  
25 such rules are inconsistent therewith; and

1 (B) with full recognition of the constitu-  
 2 tional right of either House to change the rules  
 3 (so far as relating to the procedure of that  
 4 House) at any time, in the same manner and  
 5 to the same extent as in the case of any other  
 6 rule of that House.

7 (2) TERMS OF THE RESOLUTION.—For pur-  
 8 poses of paragraph (1), the term “approval resolu-  
 9 tion” means only a joint resolution of the 2 Houses  
 10 of Congress, providing in—

11 (A) the matter after the resolving clause of  
 12 which is as follows: “That Congress approves  
 13 the legislative proposal of the National Health  
 14 Care Work Force Board as submitted by the  
 15 Board on \_\_\_\_\_”,  
 16 the blank space being filled in with the appro-  
 17 priate date; and

18 (B) the title of which is as follows: “Joint  
 19 Resolution approving the legislative proposal of  
 20 the National Health Care Work Force Board.”.

21 (3) INTRODUCTION AND REFERRAL.—On the  
 22 day on which the legislative proposal of the Commis-  
 23 sion is transmitted to the House of Representatives  
 24 and the Senate, an approval resolution with respect  
 25 to such proposal shall be introduced (by request) in

1 the House of Representatives by the majority leader  
2 of the House, for himself and the minority leader of  
3 the House, or by Members of the House designated  
4 by the majority leader of the House, for himself and  
5 the minority leader of the House, or by Members of  
6 the House designated by the majority leader and mi-  
7 nority leader of the House; and shall be introduced  
8 (by request) in the Senate by the majority leader of  
9 the Senate, for himself and the minority leader of  
10 the Senate, or by Members of the Senate designated  
11 by the majority leader and minority leader of the  
12 Senate. If either House is not in session on the day  
13 on which such proposal is transmitted, the approval  
14 resolution with respect to such proposal shall be in-  
15 troduced in the House, as provided in the preceding  
16 sentence, on the first day thereafter on which the  
17 House is in session. The approval resolution intro-  
18 duced in the House of Representatives and the Sen-  
19 ate shall be referred to the appropriate committees  
20 of each House.

21 (4) AMENDMENTS PROHIBITED.—No amend-  
22 ment to an approval resolution shall be in order in  
23 either the House of Representatives or the Senate  
24 and no motion to suspend the application of this  
25 paragraph shall be in order in either House, nor

1 shall it be in order in either House for the Presiding  
2 Officer to entertain a request to suspend the appli-  
3 cation of this paragraph by unanimous consent.

4 (5) PERIOD FOR COMMITTEE AND FLOOR CON-  
5 sideration.—

6 (A) IN GENERAL.—Except as provided in  
7 clause (ii), if the committee or committees of ei-  
8 ther House to which an approval resolution has  
9 been referred have not reported it at the close  
10 of the 45th day after its introduction, such  
11 committee or committees shall be automatically  
12 discharged from further consideration of the  
13 approval resolution and it shall be placed on the  
14 appropriation calendar. A vote on final passage  
15 of the approval resolution shall be taken in each  
16 House on or before the close of the 45th day  
17 after the approval resolution is reported by the  
18 committees or committee of that House to  
19 which it was referred, or after such committee  
20 or committees have been discharged from fur-  
21 ther consideration of the approval resolution. If  
22 prior to the passage by 1 House of an approval  
23 resolution of that House, that House receives  
24 the same approval resolution from the other  
25 House then—

1 (i) the procedure in that House shall  
 2 be the same as if no approval resolution  
 3 had been received from the other House;  
 4 but

5 (ii) the vote on final passage shall be  
 6 on the approval resolution of the other  
 7 House.

8 (B) COMPUTATION OF DAYS.—For pur-  
 9 poses of clause (i), in computing a number of  
 10 days in either House, there shall be excluded  
 11 any day on which the House is not in session.

12 (6) FLOOR CONSIDERATION IN THE HOUSE OF  
 13 REPRESENTATIVES.—

14 (A) MOTION TO PROCEED.—A motion in  
 15 the House of Representatives to proceed to the  
 16 consideration of an approval resolution shall be  
 17 highly privileged and not debatable. An amend-  
 18 ment to the motion shall not be in order, nor  
 19 shall it be in order to move to reconsider the  
 20 vote by which the motion is agreed to or dis-  
 21 agreed to.

22 (B) DEBATE.—Debate in the House of  
 23 Representatives on an approval resolution shall  
 24 be limited to not more than 20 hours, which  
 25 shall be divided equally between those favoring

1 and those opposing the bill or resolution. A mo-  
2 tion further to limit debate shall not be debat-  
3 able. It shall not be in order to move to recom-  
4 mit an approval resolution or to move to recon-  
5 sider the vote by which an approval resolution  
6 is agreed to or disagreed to.

7 (C) MOTION TO POSTPONE.—Motions to  
8 postpone, made in the House of Representatives  
9 with respect to the consideration of an approval  
10 resolution, and motions to proceed to the con-  
11 sideration of other business, shall be decided  
12 without debate.

13 (D) APPEALS.—All appeals from the deci-  
14 sions of the Chair relating to the application of  
15 the Rules of the House of Representatives to  
16 the procedure relating to an approval resolution  
17 shall be decided without debate.

18 (E) GENERAL RULES APPLY.—Except to  
19 the extent specifically provided in the preceding  
20 provisions of this subsection, consideration of  
21 an approval resolution shall be governed by the  
22 Rules of the House of Representatives applica-  
23 ble to other bills and resolutions in similar cir-  
24 cumstances.

25 (7) FLOOR CONSIDERATION IN THE SENATE.—

1 (A) MOTION TO PROCEED.—A motion in  
2 the Senate to proceed to the consideration of an  
3 approval resolution shall be privileged and not  
4 debatable. An amendment to the motion shall  
5 not be in order, nor shall it be in order to move  
6 to reconsider the vote by which the motion is  
7 agreed to or disagreed to.

8 (B) GENERAL DEBATE.—Debate in the  
9 Senate on an approval resolution, and all debat-  
10 able motions and appeals in connection there-  
11 with, shall be limited to not more than 20  
12 hours. The time shall be equally divided be-  
13 tween, and controlled by, the majority leader  
14 and the minority leader or their designees.

15 (C) DEBATE OF MOTIONS AND APPEALS.—  
16 Debate in the Senate on any debatable motion  
17 or appeal in connection with an approval resolu-  
18 tion shall be limited to not more than 1 hour,  
19 to be equally divided between, and controlled  
20 by, the mover and the manager of the approval  
21 resolution, except that in the event the manager  
22 of the approval resolution is in favor of any  
23 such motion or appeal, the time in opposition  
24 thereto, shall be controlled by the minority lead-  
25 er or his designee. Such leaders, or either of



1           them, may, from time under their control on  
 2           the passage of an approval resolution, allot ad-  
 3           ditional time to any Senator during the consid-  
 4           eration of any debatable motion or appeal.

5           (D) OTHER MOTIONS.—A motion in the  
 6           Senate to further limit debate is not debatable.  
 7           A motion to recommit an approval resolution is  
 8           not in order.

9           (8) POINT OF ORDER REQUIRING  
 10          SUPERMAJORITY FOR MODIFICATIONS TO PROPOSAL  
 11          ONCE APPROVED.—

12          (A) IN GENERAL.—It shall not be in order  
 13          in the House of Representatives or the Senate  
 14          to consider any amendment to the provisions of  
 15          the Graduate Reform Opportunities and Work  
 16          Force Training in Health Act except as pro-  
 17          vided in subparagraph (B).

18          (B) WAIVER.—The point of order de-  
 19          scribed in subparagraph (A) may be waived or  
 20          suspended in the House of Representatives or  
 21          the Senate only, by the affirmative vote of  
 22          three-fifths of the Members duly chosen and  
 23          sworn.

24          (d) RESUBMISSIONS.—If a legislative proposal of the  
 25          Board submitted under subparagraph (A) or (B) of sub-

1 section (b)(3) is not approved by Congress within 90 days  
2 of the submission of such proposal to Congress, or is ap-  
3 proved by Congress and vetoed by the President (and such  
4 veto is not overridden by the Congress), the Board shall  
5 submit a new legislative proposal not later than 90 days  
6 after Congress failed to approve the proposal or the Presi-  
7 dent failed to override the President's veto, and such new  
8 legislative proposal shall be subject to congressional con-  
9 sideration as provided in subsection (c).

10 (e) POWERS OF THE BOARD.—

11 (1) HEARINGS.—The Board may hold such  
12 hearings, sit and act at such times and places, take  
13 such testimony, and receive such evidence as the  
14 Board considers advisable to carry out the purposes  
15 of this section.

16 (2) INFORMATION FROM FEDERAL AGENCIES.—  
17 The Board may secure directly from any Federal de-  
18 partment or agency such information as the Board  
19 considers necessary to carry out the provisions of  
20 this section. Upon request of the Chairperson of the  
21 Board, the head of such department or agency shall  
22 furnish such information to the Board.

23 (3) POSTAL SERVICES.—The Board may use  
24 the United States mails in the same manner and

1 under the same conditions as other departments and  
2 agencies of the Federal Government.

3 (4) GIFTS.—The Board may accept, use, and  
4 dispose of gifts or donations of services or property.

5 (g) BOARD PERSONNEL MATTERS.—

6 (1) COMPENSATION OF MEMBERS.—Each mem-  
7 ber of the Board who is not an officer or employee  
8 of the Federal Government shall be compensated at  
9 a rate equal to the daily equivalent of the annual  
10 rate of basic pay prescribed for level V of the Execu-  
11 tive Schedule under section 5315 of title 5, United  
12 States Code, for each day (including travel time)  
13 during which such member is engaged in the per-  
14 formance of the duties of the Board. All members of  
15 the Board who are officers or employees of the  
16 United States shall serve without compensation in  
17 addition to that received for their services as officers  
18 or employees of the United States.

19 (2) TRAVEL EXPENSES.—The members of the  
20 Board shall be allowed travel expenses, including per  
21 diem in lieu of subsistence, at rates authorized for  
22 employees of agencies under subchapter I of chapter  
23 57 of title 5, United States Code, while away from  
24 their homes or regular places of business in the per-  
25 formance of services for the Board.

1 (3) STAFF.—

2 (A) IN GENERAL.—The Secretary shall,  
3 after consultation with and consideration of the  
4 recommendations of the Board, provide the  
5 Board with—

6 (i) an executive director and 1 other  
7 professional staff member, and

8 (ii) such additional professional staff  
9 members including clerical staff, services of  
10 consultants, information, and administra-  
11 tive support services (through contracts or  
12 other arrangements) as the Secretary  
13 deems necessary for the Board to carry out  
14 its functions.

15 (B) DETAIL OF GOVERNMENT EMPLOY-  
16 EES.—Any Federal Government employee may  
17 be detailed to the Board without reimburse-  
18 ment, and such detail shall be without interrup-  
19 tion or loss of civil service status or privilege.

20 (h) AUTHORIZATION OF APPROPRIATIONS.—

21 (1) IN GENERAL.—There are authorized to be  
22 appropriated such sums as may be necessary for the  
23 Board to carry out the purposes of this section.

24 (2) AVAILABILITY.—Any sums appropriated  
25 under the authorization contained in this section

1        shall remain available, without fiscal year limitation,  
2        until expended.

S 1282 IS——2

S 1282 IS——3

S 1282 IS——4

S 1282 IS——5

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